

AN ECOSYSTEM PERSPECTIVE TO GROUNDWATER GOVERNANCE IN INDIA

Source

Users and uses
share a common
resource even
through different
types of sources...



Access

Access in many areas is through “common” sources...

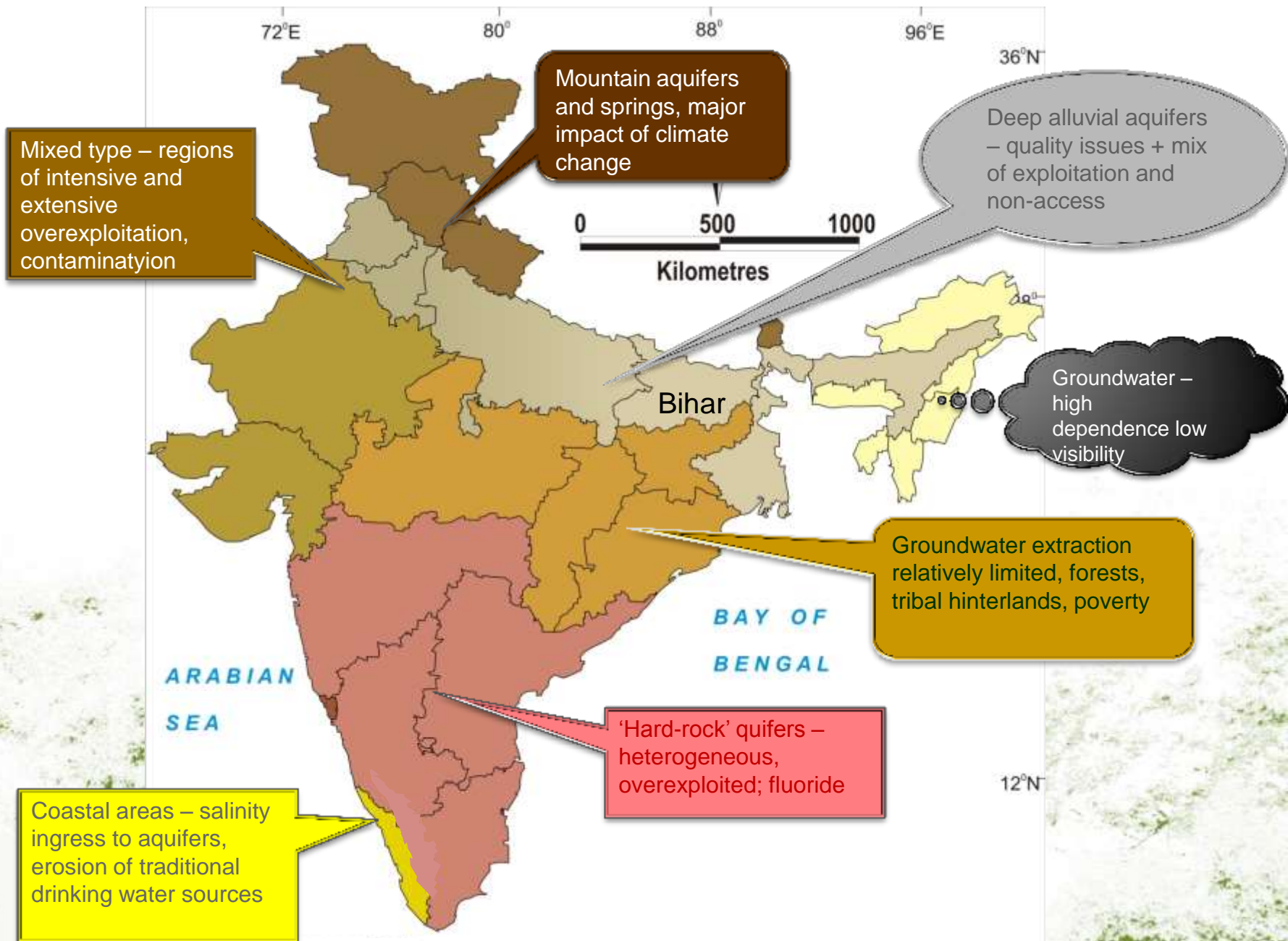


Distribution

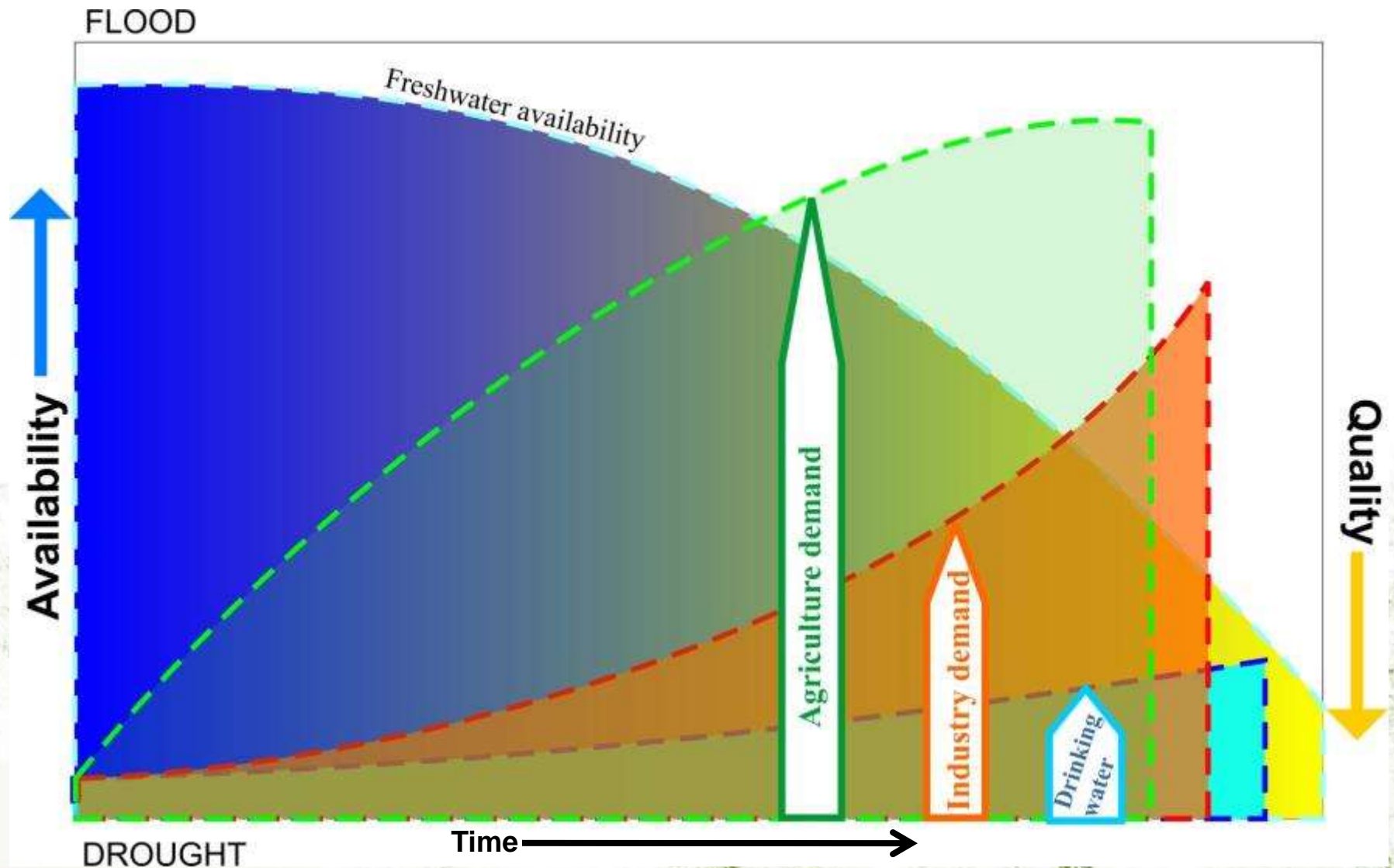
Distribution is usually about connecting to a source and supplying to an increasing demand...



Broad typology of challenges...



Water security: synopsis of demand, supply and stocks



SUMMARY: Groundwater development and management



Groundwater: “lender of the last resort”



- More than 30 million wells, with at least 60% accessing groundwater in some form of the other
- Uncertain civic water supply offset by dependence on groundwater – *springs, tube wells, bore wells and tankers*
- One of the largest supplementary sources of industrial water supply

India's Lithodiversity...

Mountain Systems – rock structure plays a significant role in groundwater occurrence and movement.

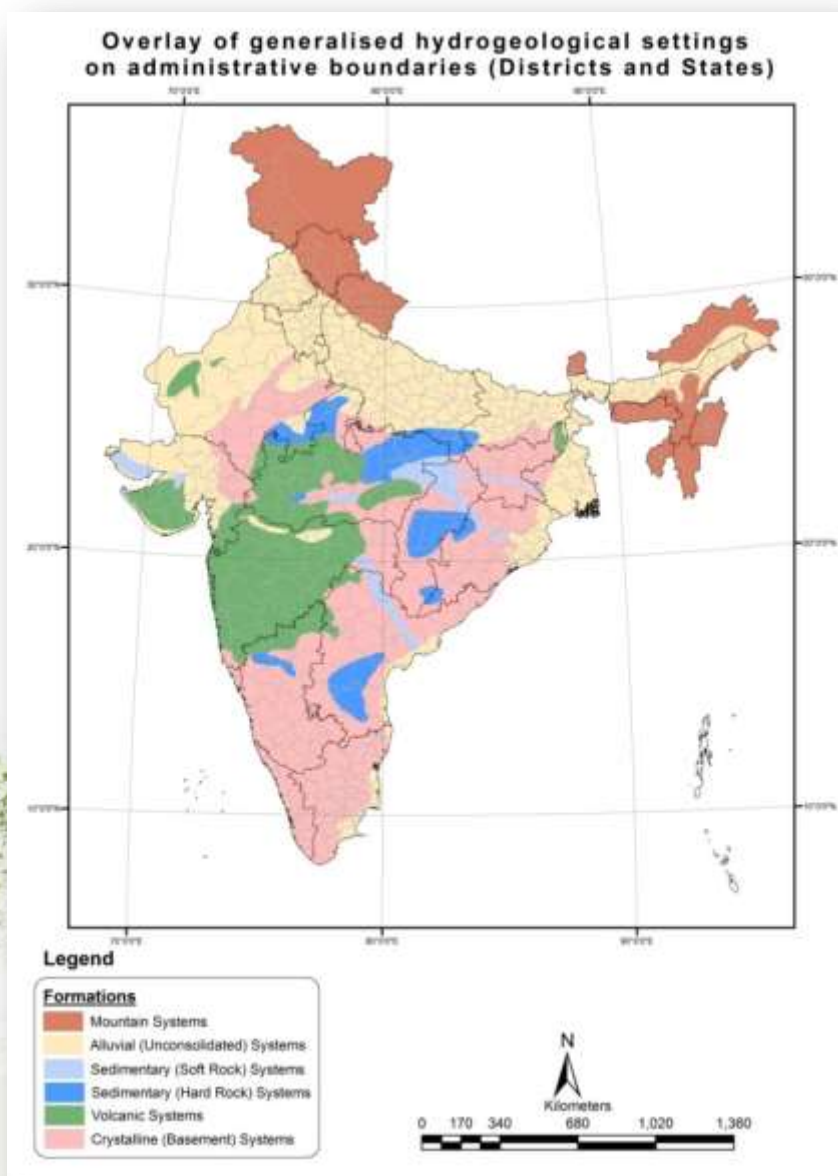
Alluvial (Unconsolidated) Systems - water in sand and silt lenses, with clays separating aquifers.

Sedimentary (Soft Rock) Systems - coarse sandstone, grit, coal, fossil-bearing rocks - usually contain many openings and water travels through them quickly

Sedimentary (Hard Rock) Systems - sandstones, limestones, siltstones; contain; bedding, fractures and joints may play a significant role in groundwater storage and movement

Volcanic Systems - mostly basalt – some dykes - water stored in vesicles and weathered zones - movement mostly through joints

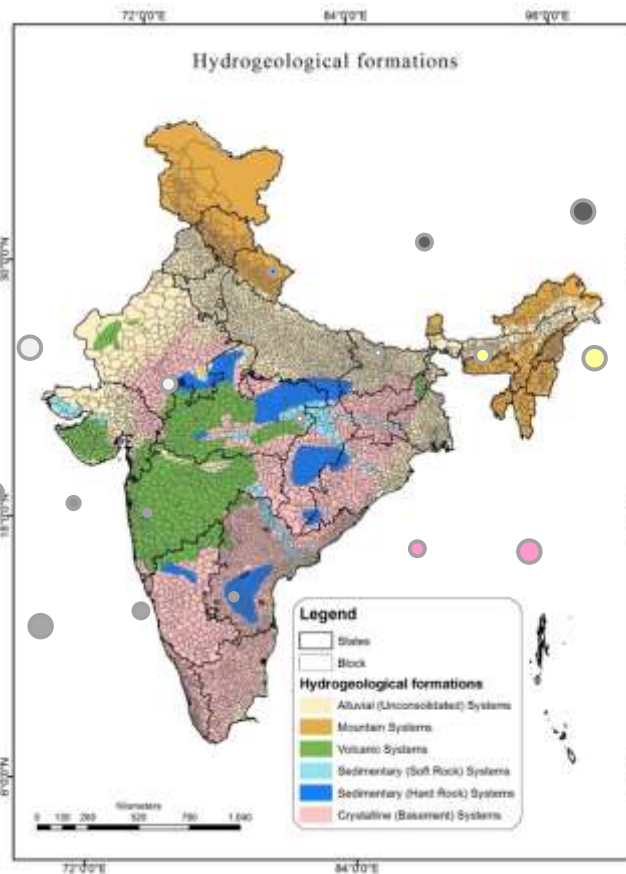
Crystalline (Basement) Systems - granites, schists, gneisses - groundwater accumulates and moves through weathered zone, joints and fractures



Karst springs, contact
springs

Contact springs

Fracture springs



All types – fracture
springs dominate?

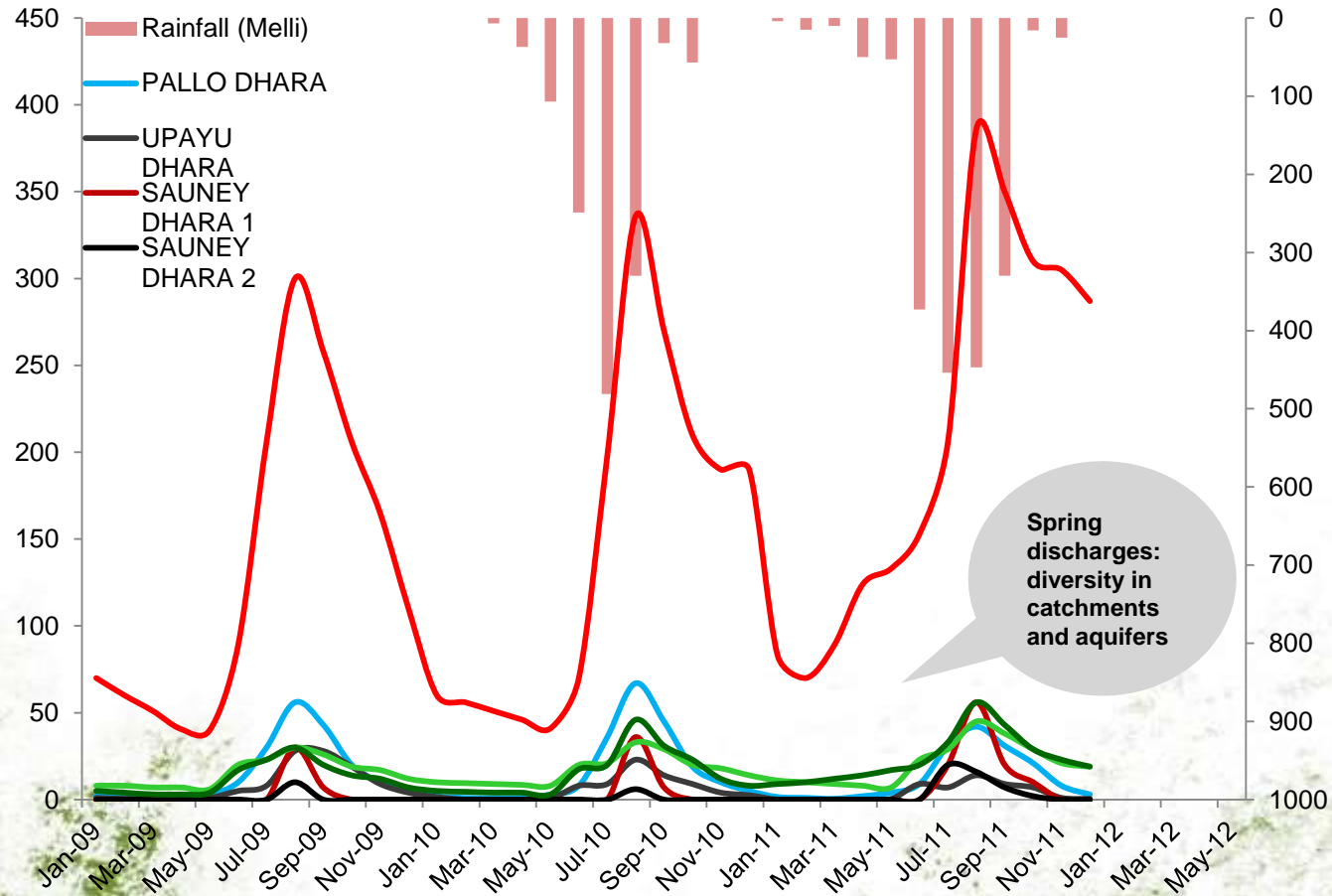
Depression springs

Contact, depression &
fracture springs

After: COMMAN 2005; GSI (various years),
ACWADAM (various publ.), CGWB (2012)

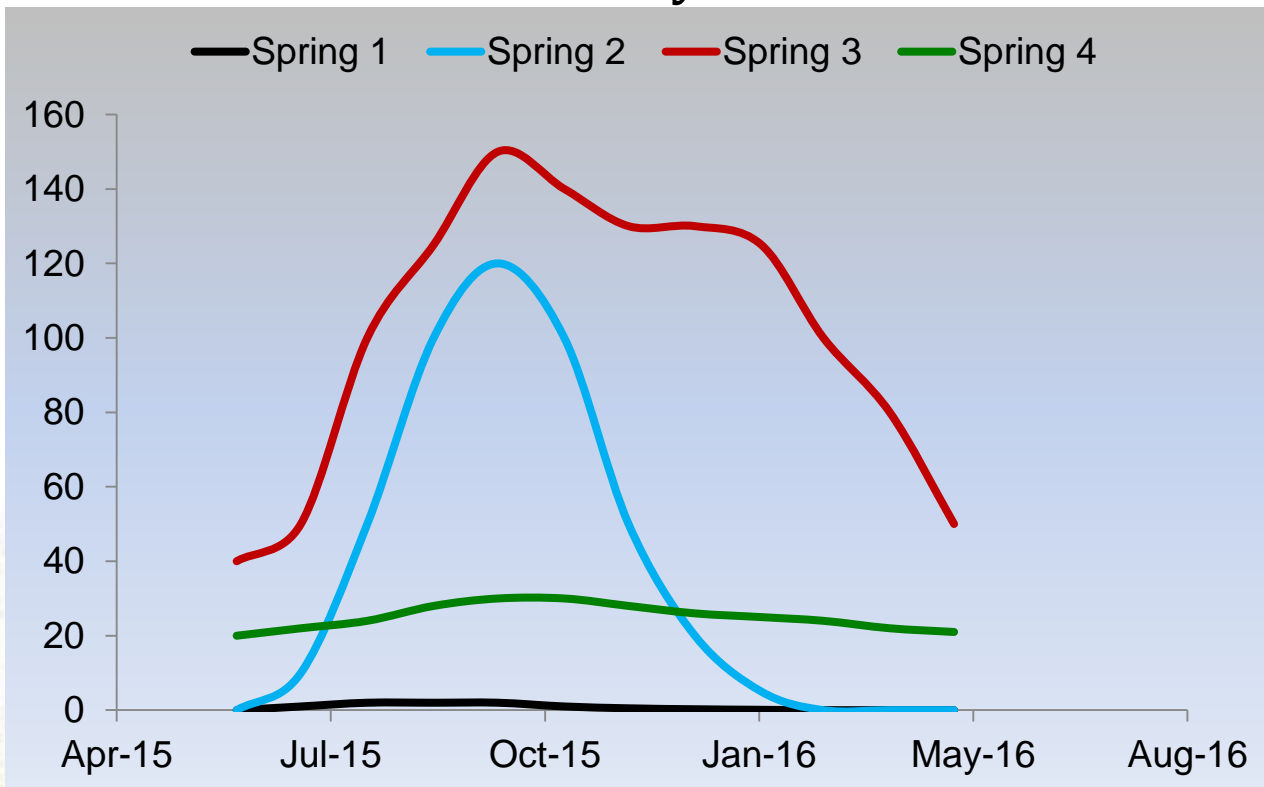


...so are springs tapping mountain aquifers

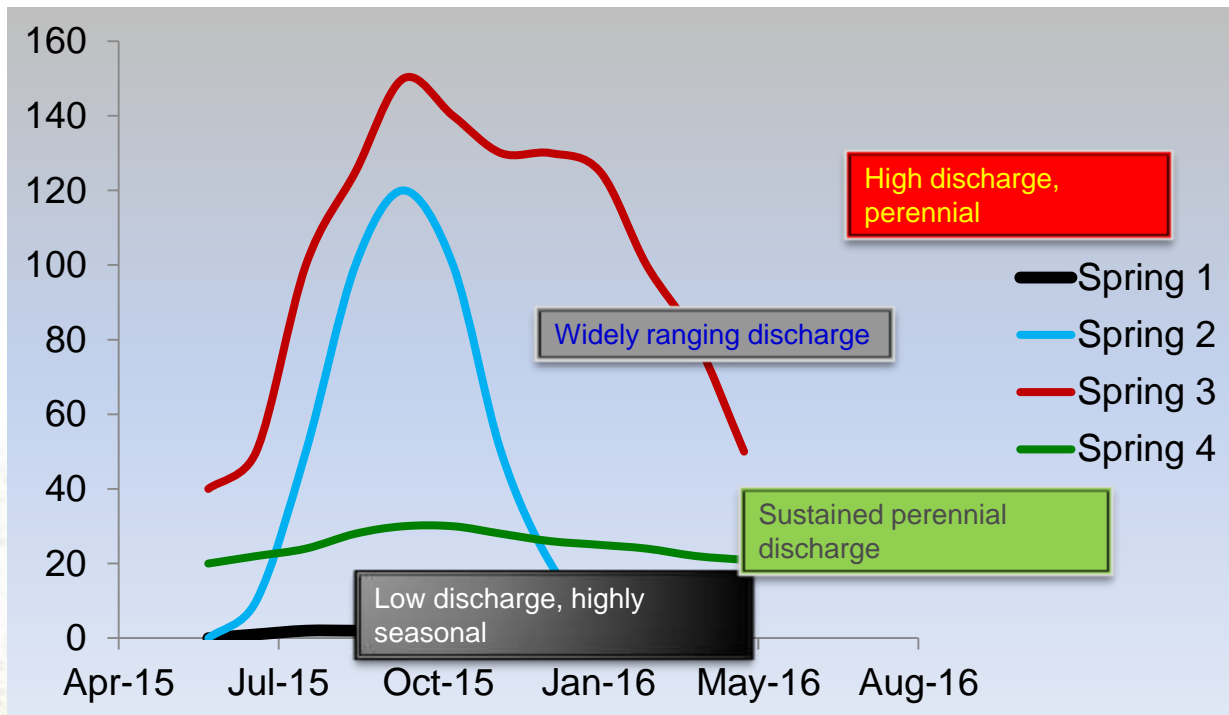


Credit: Mr. Suren Mohra, RM&DD-Sikkim

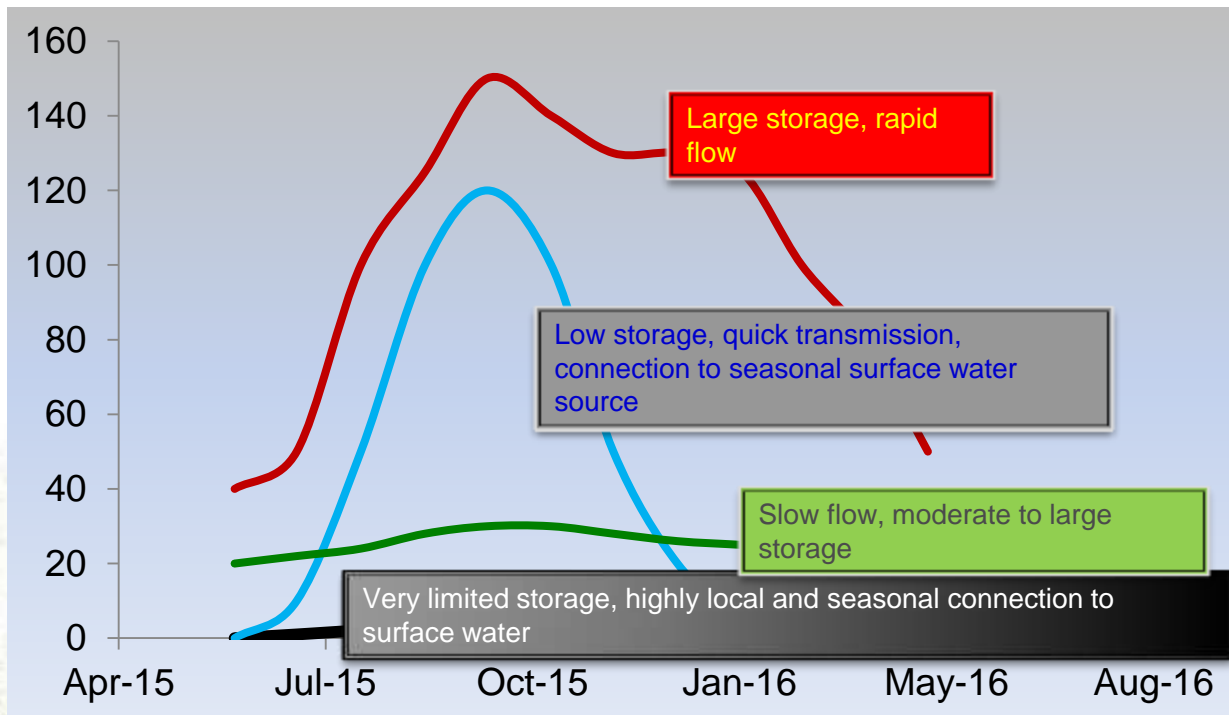
Springs and aquifers: discharge trends – annual cycle



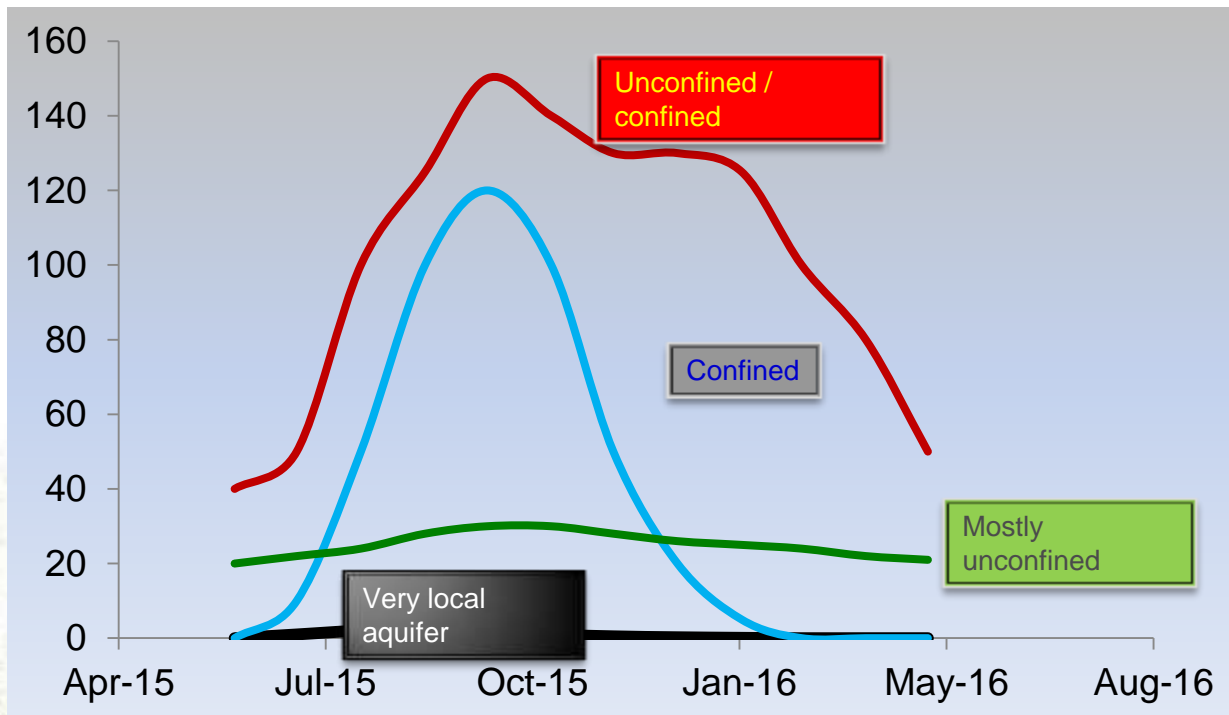
Describing a spring based on its discharge



Spring discharge: accumulation and flow in underlying aquifers



Spring discharge: mostly likely aquifer types

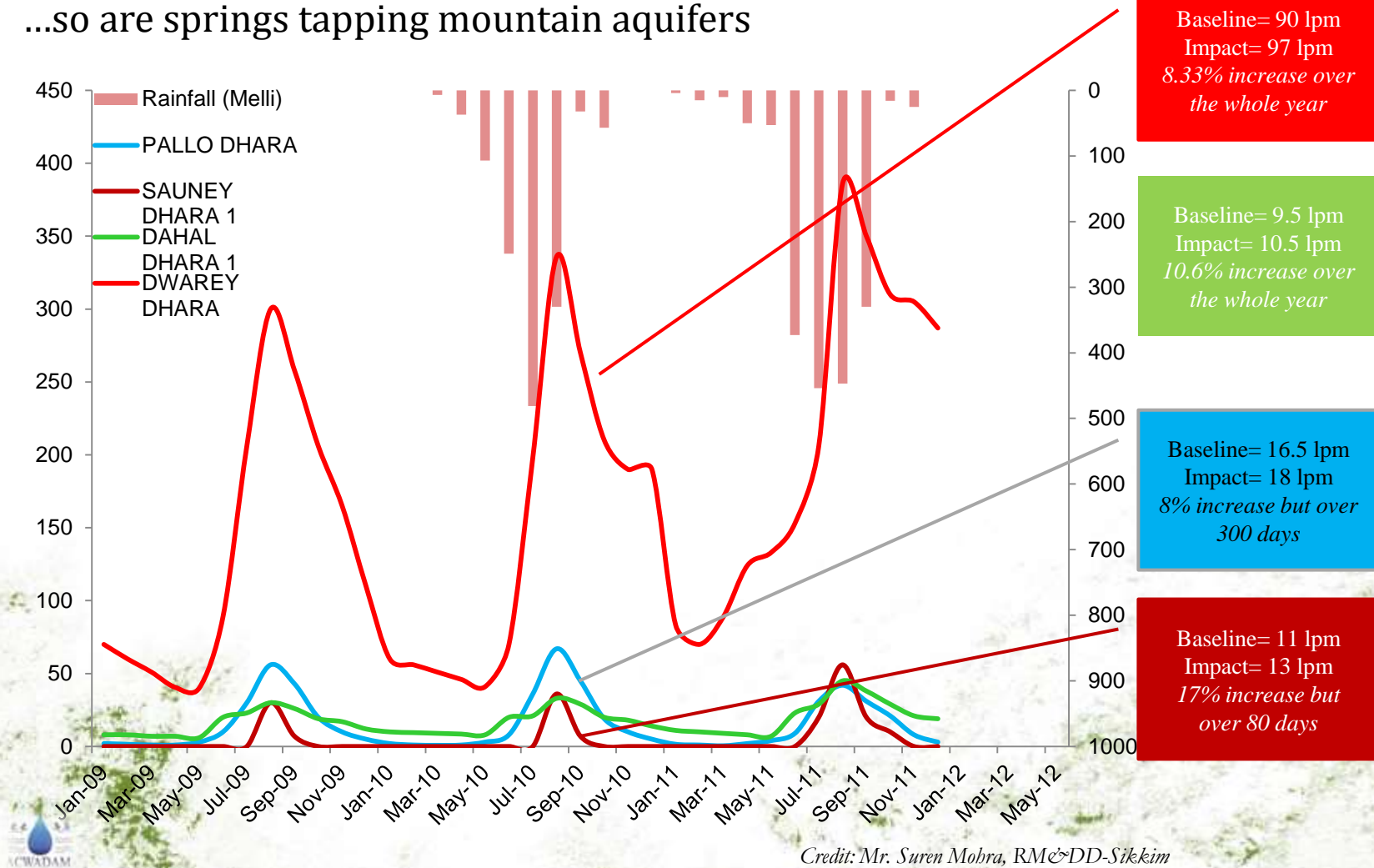


Indicator matrix

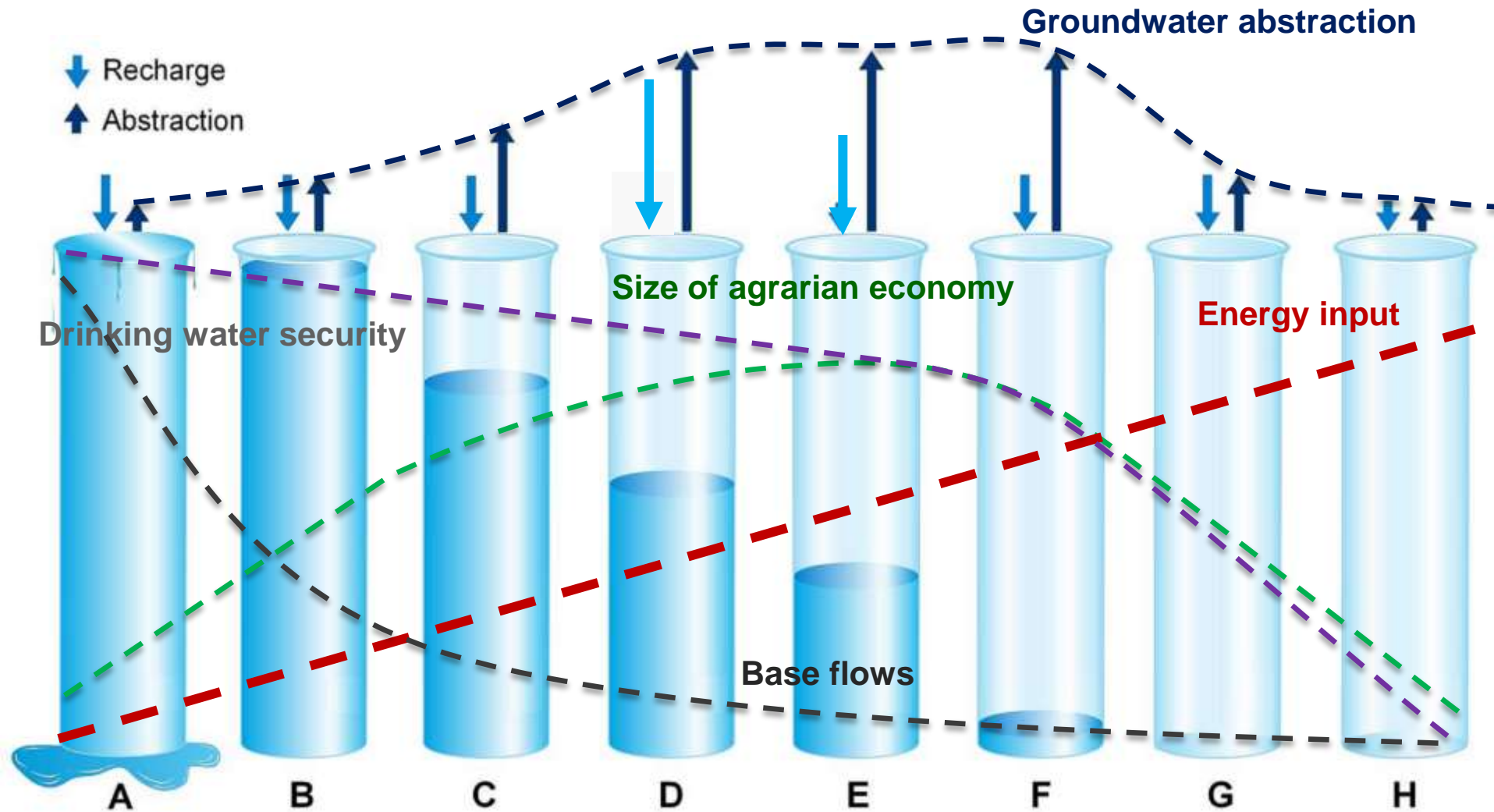
	Recharge zone - proximity to spring	Recharge zone - size
Spring 3	Could be either closeby or far away (large aquifer storage)	Large
Spring 2	At distance	Small
Spring 4	At distance (moderate to low transmissivity)	Large
Spring 1	Very close	Small, probably negligible



...so are springs tapping mountain aquifers



Aquifer: an entity in many dimensions...

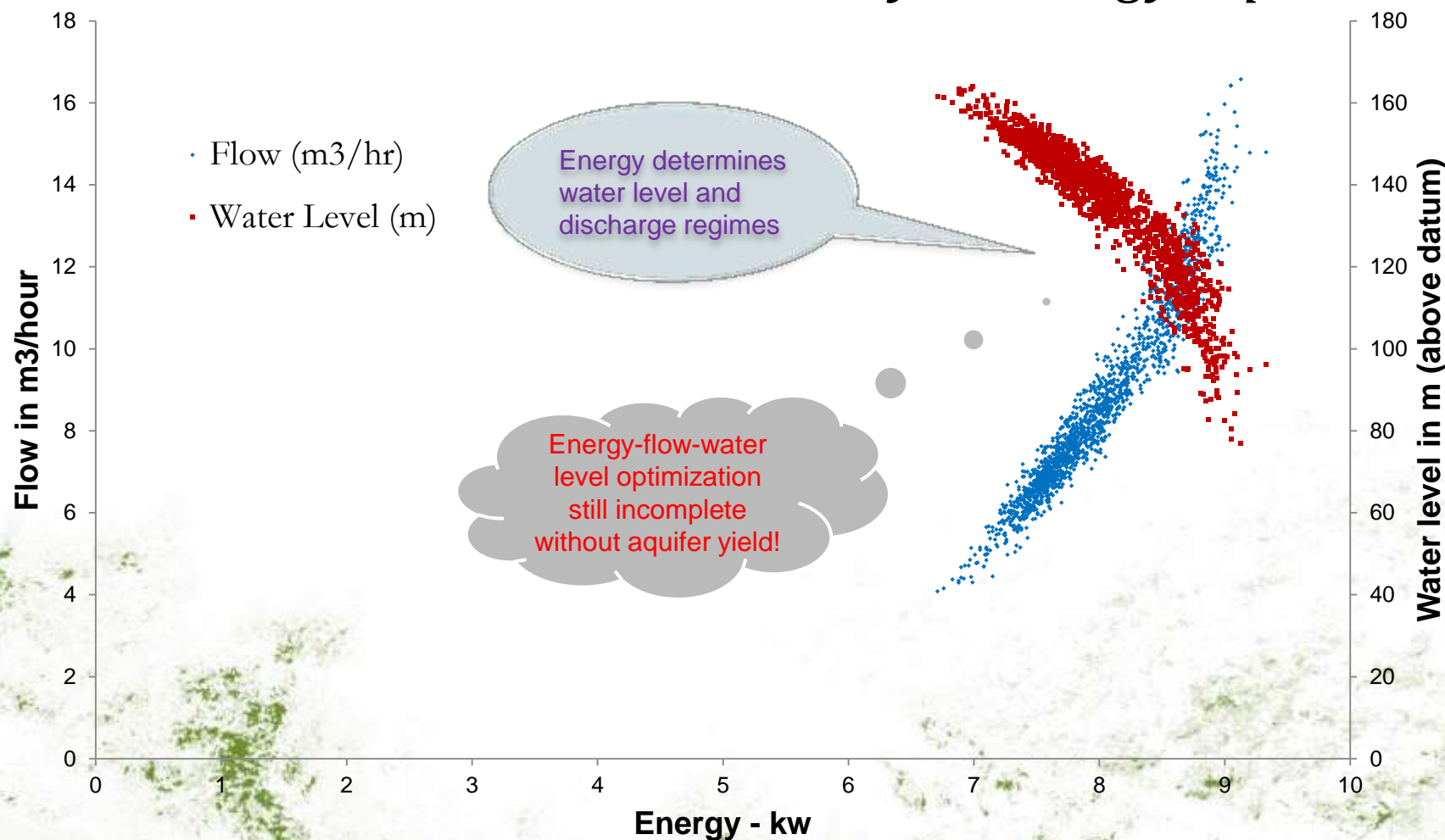


After: COMMAN 2005; Shah, 2009

Groundwater management

- Understanding multiple dimensions
- Sources and resources
- Time: seasonal and long-term
- Quantity and quality

Externality: challenge and opportunity – *one well, one month, variability in energy input*



After *Datamatrix-WOTR*, 2012

Comparison of approaches

	<i>Conservation</i>	<i>Recharge</i>	<i>Sources</i>	<i>Water budgeting</i>	<i>Resource focus</i>
Watershed approach	Major	Incidental, but impact indicator groundwater	Not necessarily important	Sometimes	Watershed focus strong
Drinking water pilots	Minor	Major focus	Major focus around source sustainability	Seldom	Prospects of groundwater
Crop-water budgeting	Fairly high	Fairly high	Every source monitored but drinking water a clear focus only at times	Very strong and basis for interventions	HUN – Mainly watersheds
PGWM	Major focus, with indicator being drinking water security	One of the major focal interventions	Push to 'community' sources from 'individual ones'	Water balance, followed by some degree of water budgeting	Aquifers (mostly as part of watersheds)

Unpacking the key elements

...aquifer based groundwater management

- To understand groundwater resources in all their dynamics
 - Hydrogeology - quantities and quality
 - Uses, users and the "aquifer/groundwater community"
- Current state of groundwater resources - degree of depletion
 - Primary and secondary data collection
 - Exploring past and present patterns of use
- To understand the status of groundwater quality and its impact on living beings
 - Water quality investigation, including past data
 - Health data surveys
- To study the availability, demand and supply
 - Patterns of water use, estimate demand and analyse supply
 - Estimate groundwater resources availability under various scenarios
- To facilitate the community in the process of decision making for the sustainable and equitable management of groundwater resources
 - Institutional framework development (including linkages to PRIs)
 - Capacity building and communication
 - Exposure visits
 - Participatory decision making system
- Robust regulation to account for various externalities
 - Social regulation at local levels
 - Statal legislation with major revamp of current legislative systems

Participation
key to each of
these...

High dependence, low attention...

- Focus on supply side
- Sometimes innovative augmentation approaches
- Not always sustainable, in the absence of managing demand

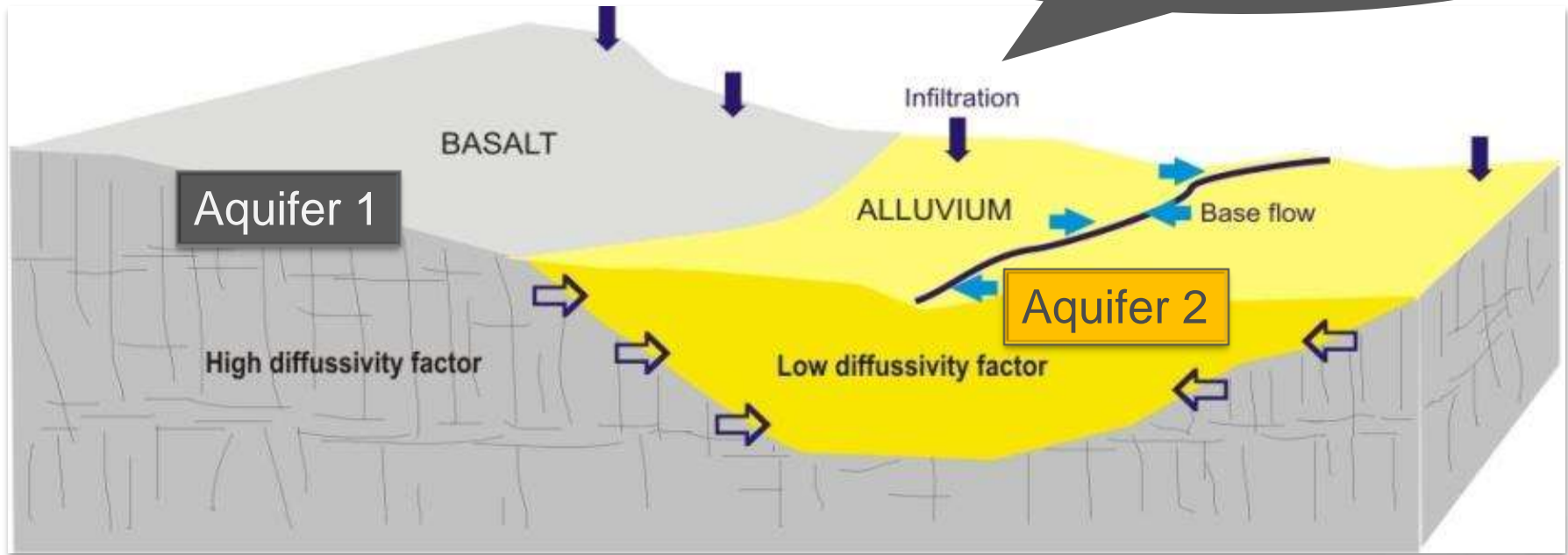
Understanding availability (at the scales of a 'resource') not always a priority

Managing demand and equitable distribution is often not perceived as 'low-hanging fruit'



Aquifers as CPR

One village with two aquifers...acute drinking water crisis



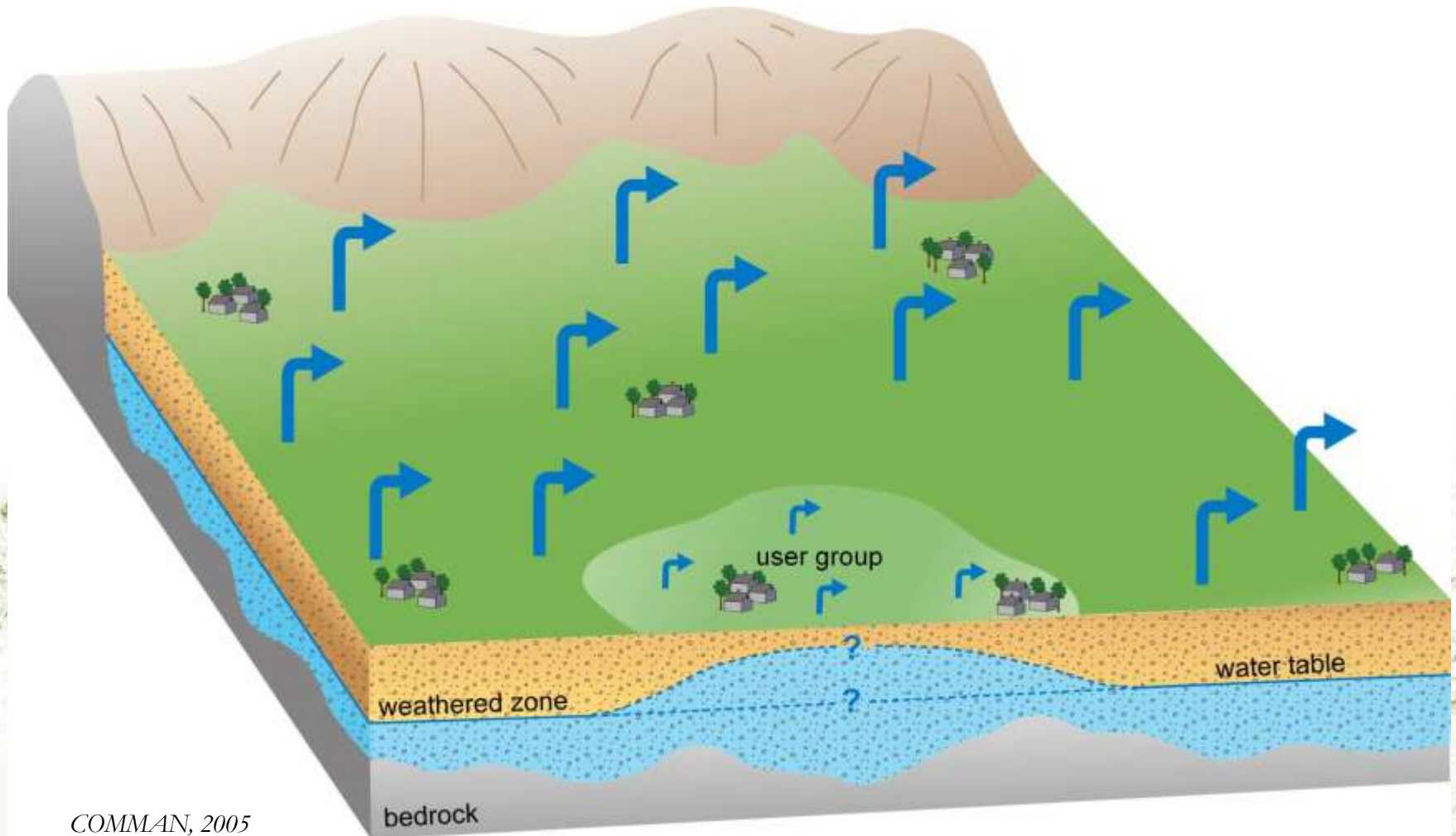
Aquifer 1 farmers

- Uplands
- Mostly small land-holdings
- Mostly rainfed farming
- Wells with poor yields, probably seasonal
- Acute scarcity in summer
- Water quality not a major issue


Aquifer 2 farmers

- Low-lying, often fertile lands
- Mostly medium to large land-holdings
- Mostly irrigated farming
- Wells with high yields, perennial
- No scarcity, even in summer
- Water quality is a major issue, water scarcity negligible

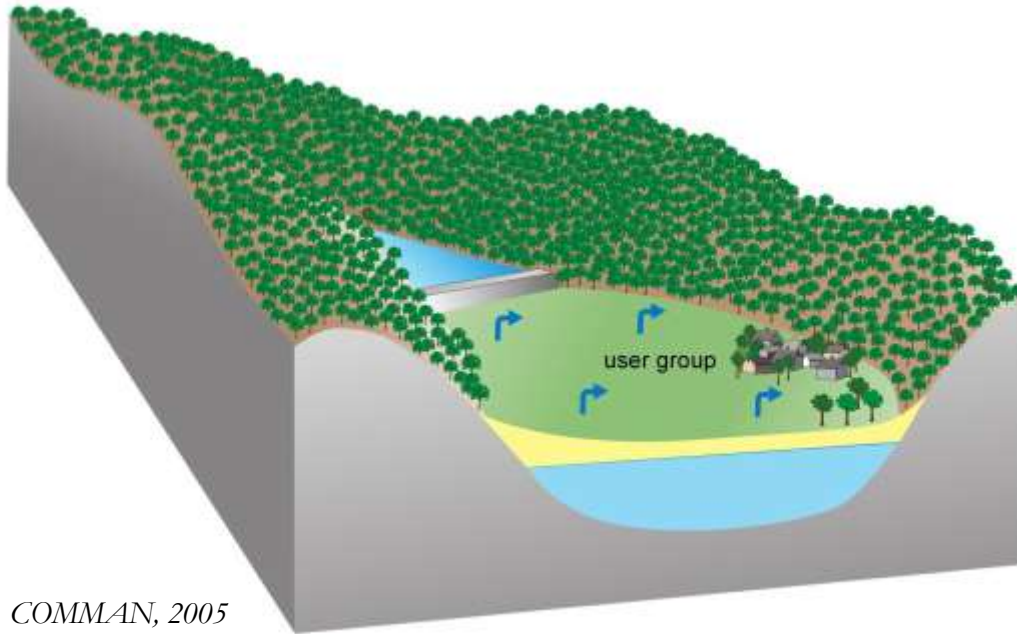
Why legislate if people participate...?



COMMAN, 2005

Protocols	Typology 1	Typology 2	Typology 3	Typology 4	Typology 5	Typology 6
Geohydrology in WSD including groundwater recharge	* ?		* ✓	* ✓		* ✓
Protection of recharge areas	* ✓	* ?	* Land-use protection ?	* ✓		* ✓
Efficient well use			* ?	*		
Pump capacity regulation		*	*		*	
Distance (wrt drinking water well) regulation	* ✓	*	* ✓	* ✓	* ?	
Depth Regulation (wrt drinking well)	* ✓	* ?	* ✓		* ?	
Regulation of Agricultural water use	* ✓	*	* ✓	* ✓	*	
Groundwater management through sharing	* User groups ✓ Nachanbor	* Sharing	* Sharing ✓ Patpadi	* User groups ✓ Borkhalya	* User groups	

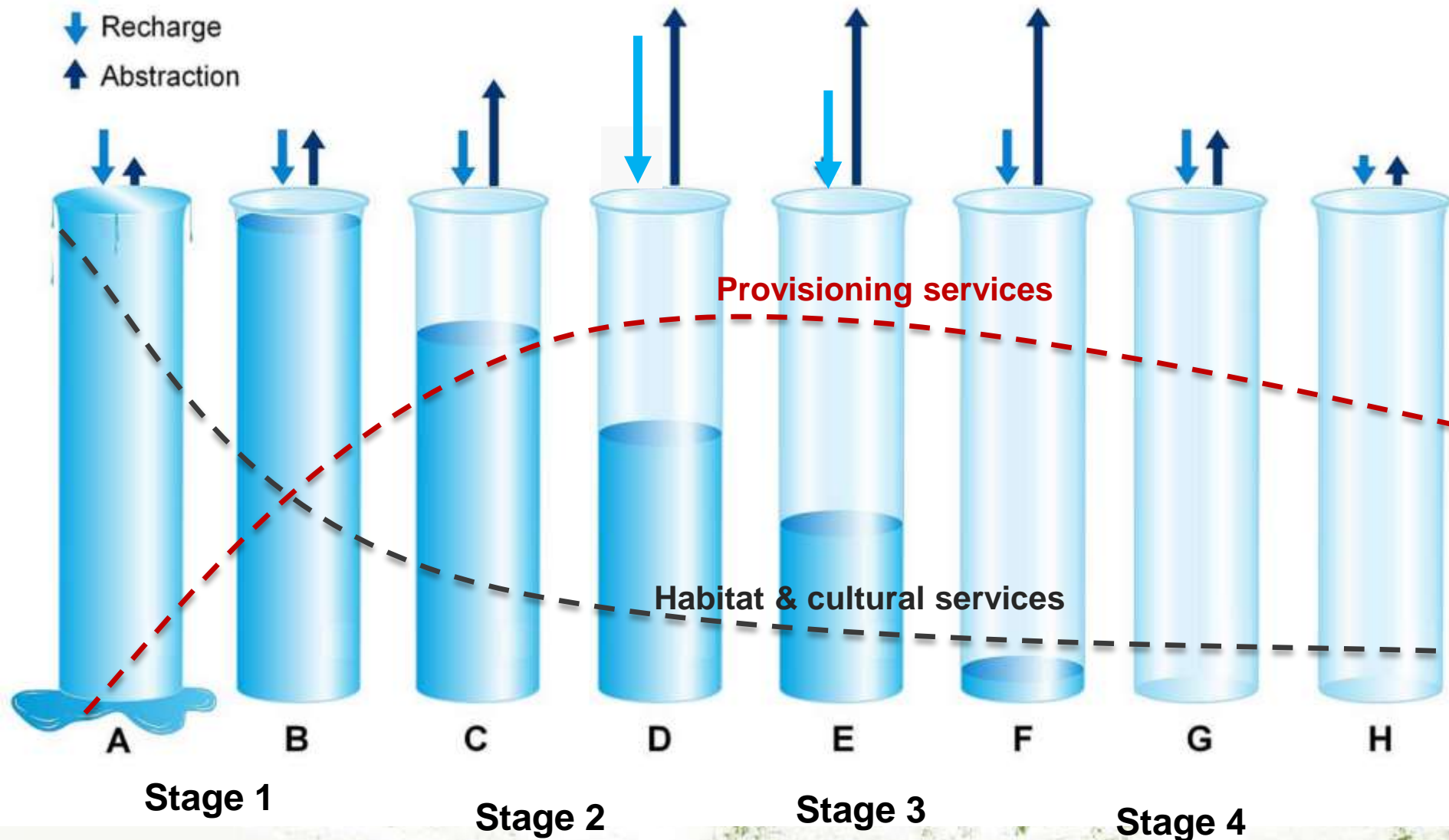
Understanding the 'common pool' nature of groundwater



All these need good governance and are part of the governance itself...

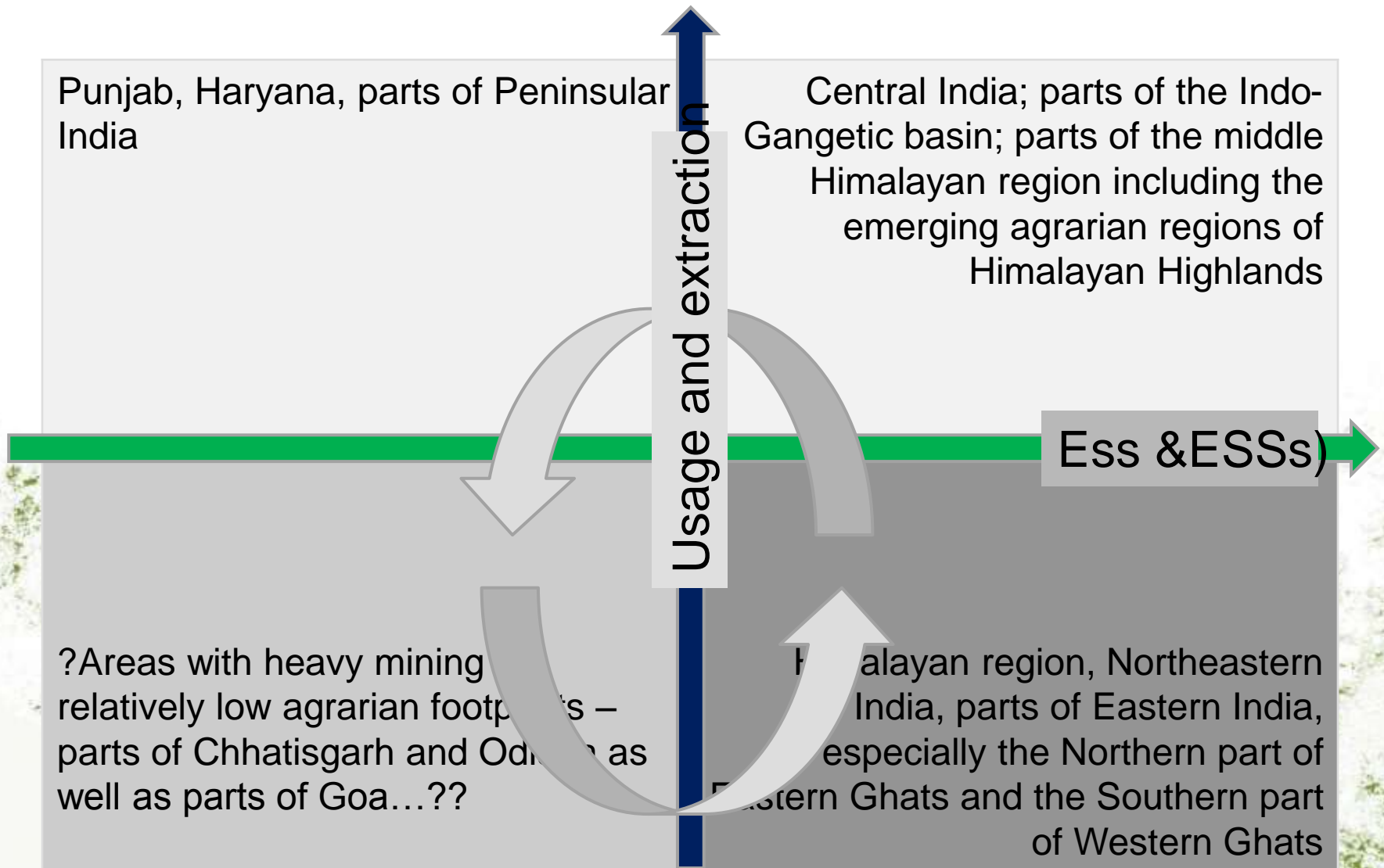
- People are more likely to participate if the focus on groundwater-related development work shifts from *sources* to *the resource (aquifers)*
- Protection of groundwater resources not possible unless users agree to “co-operate” in the process of groundwater management
- Partnerships and collaborations important given the nature of groundwater competition and potential conflict:
 - Users: *farmer vs farmer ; industry vs industry; households vs households*
 - Uses: *drinking water vs agriculture; agriculture vs industry; anthropogenic uses vs ecology*

Aquifer: an entity in many dimensions...

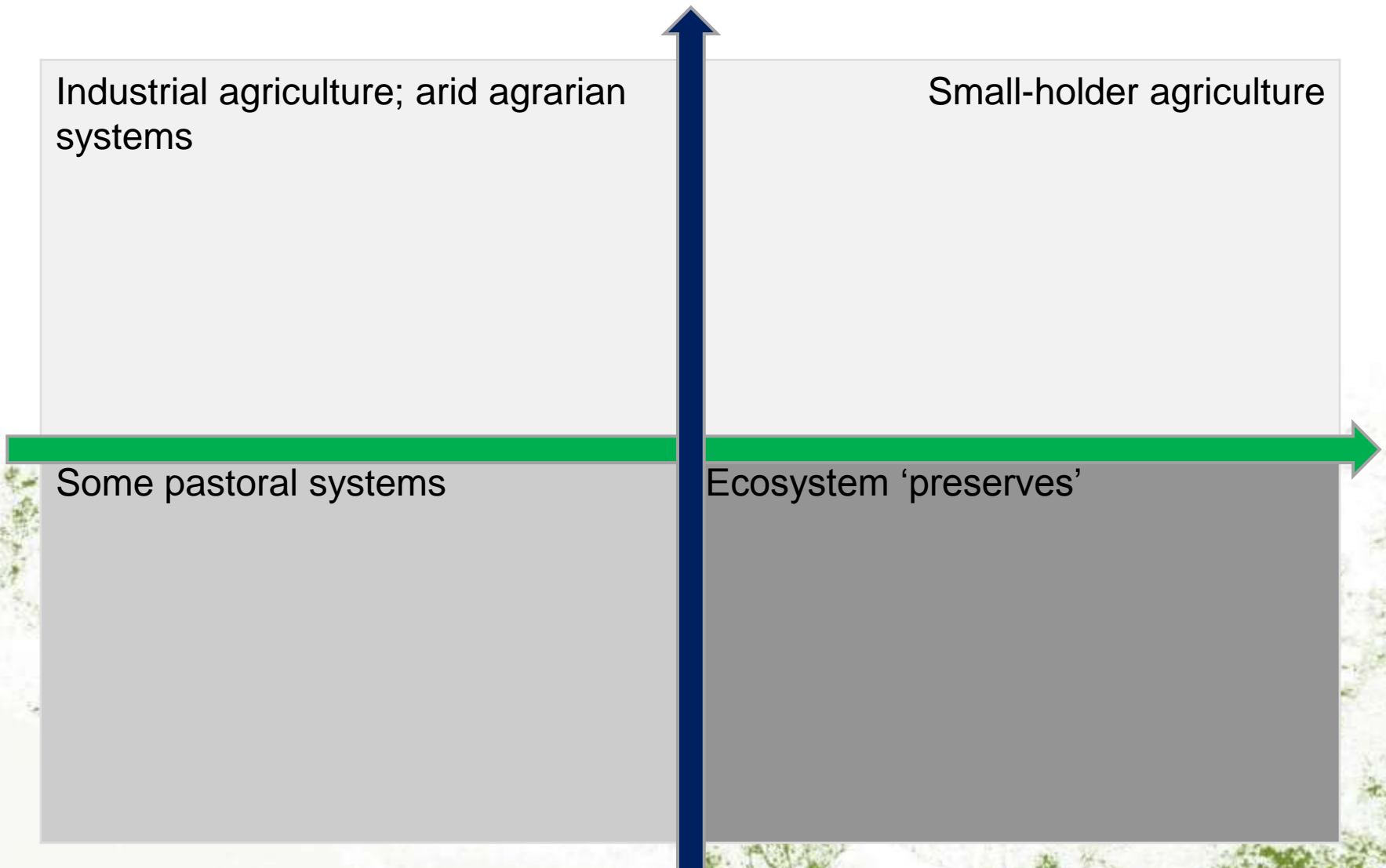


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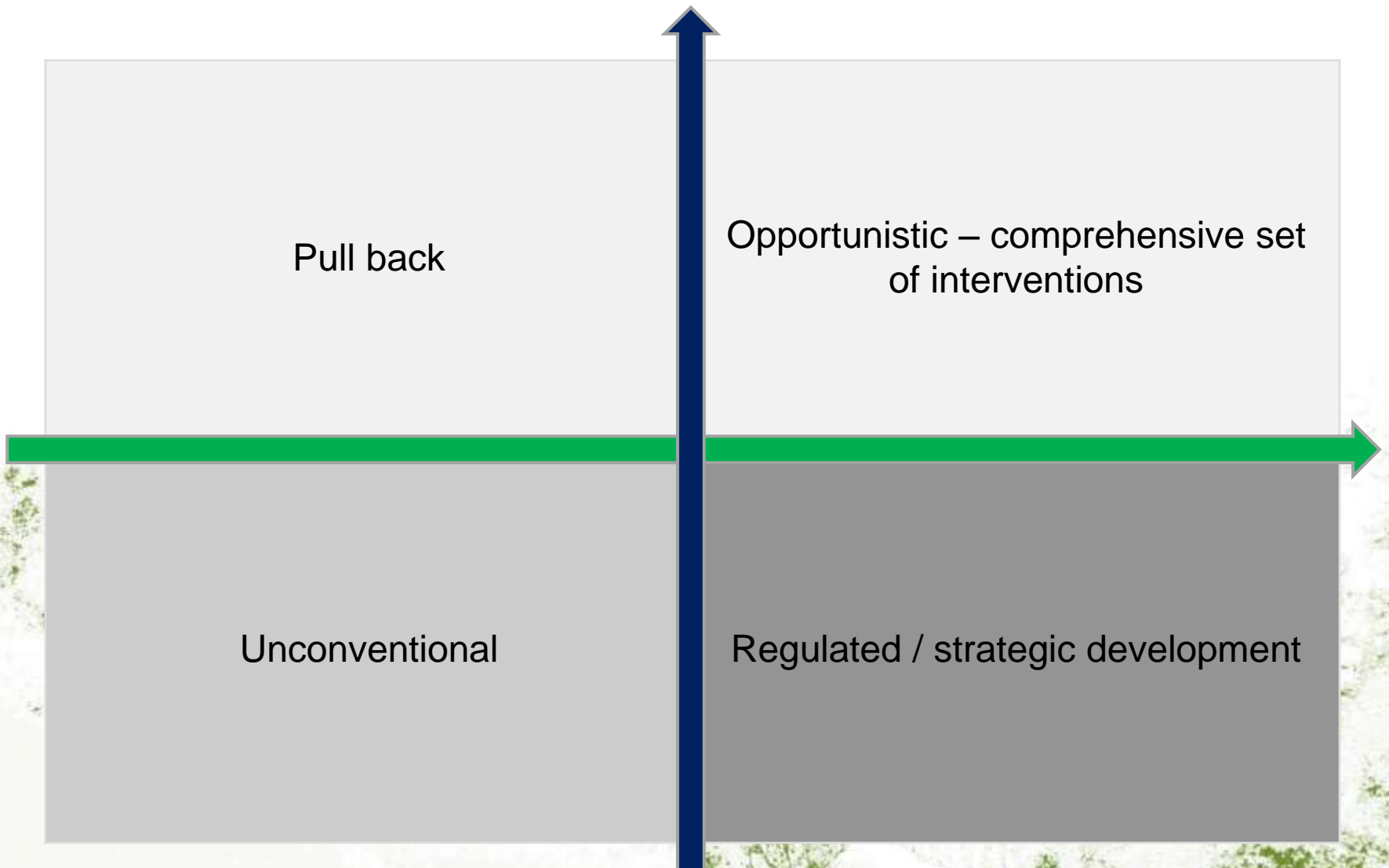
Situations



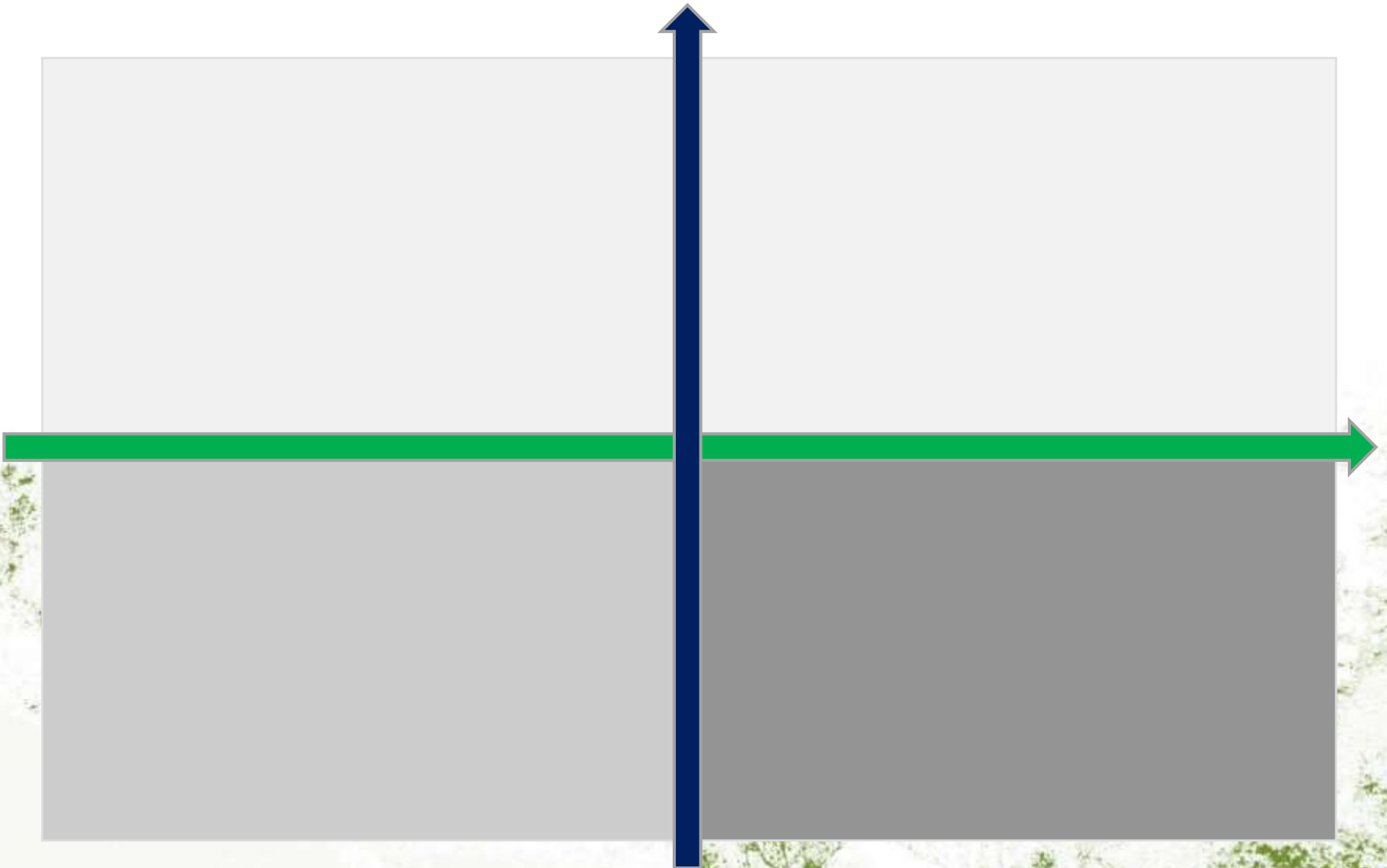
Typology of agro-eco systems



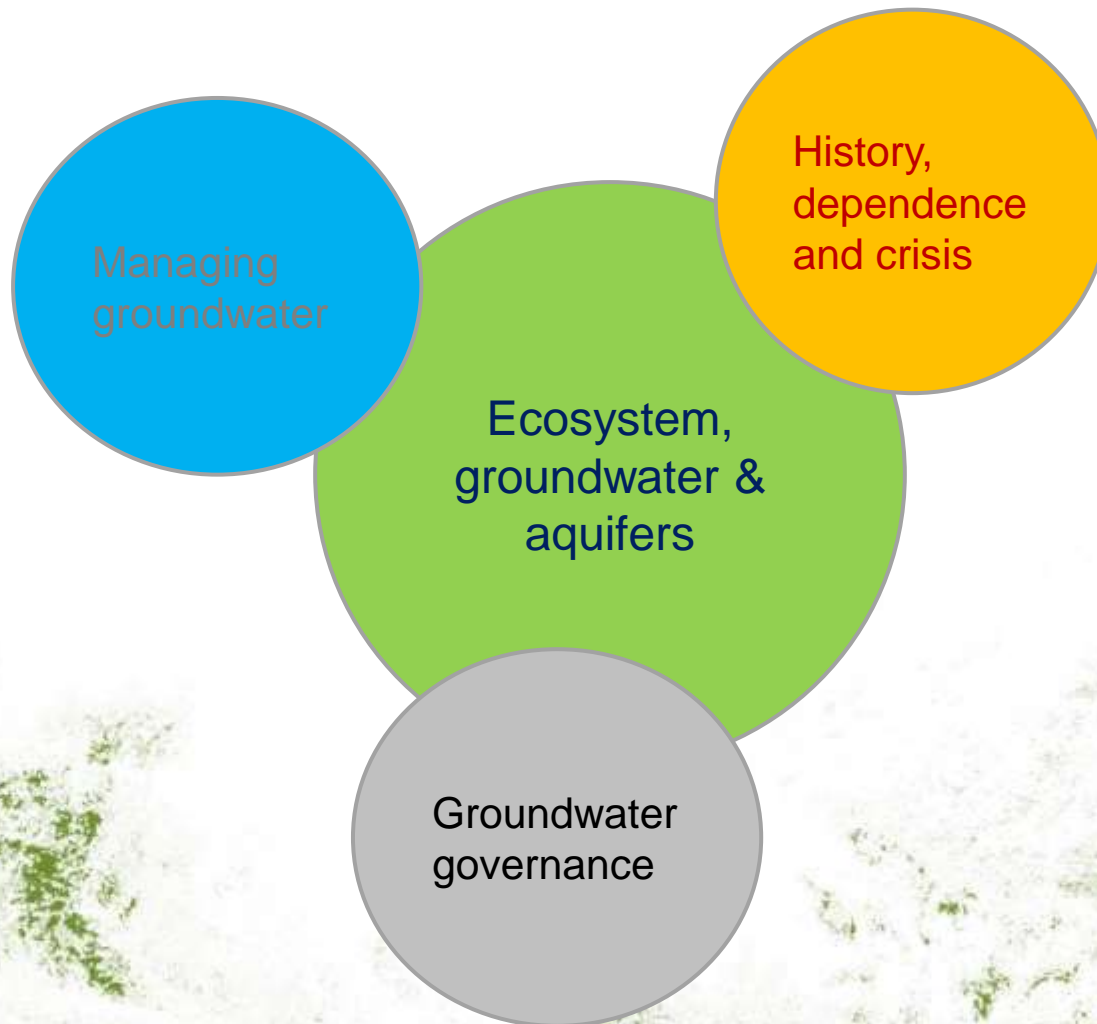
Interventions



Scenarios



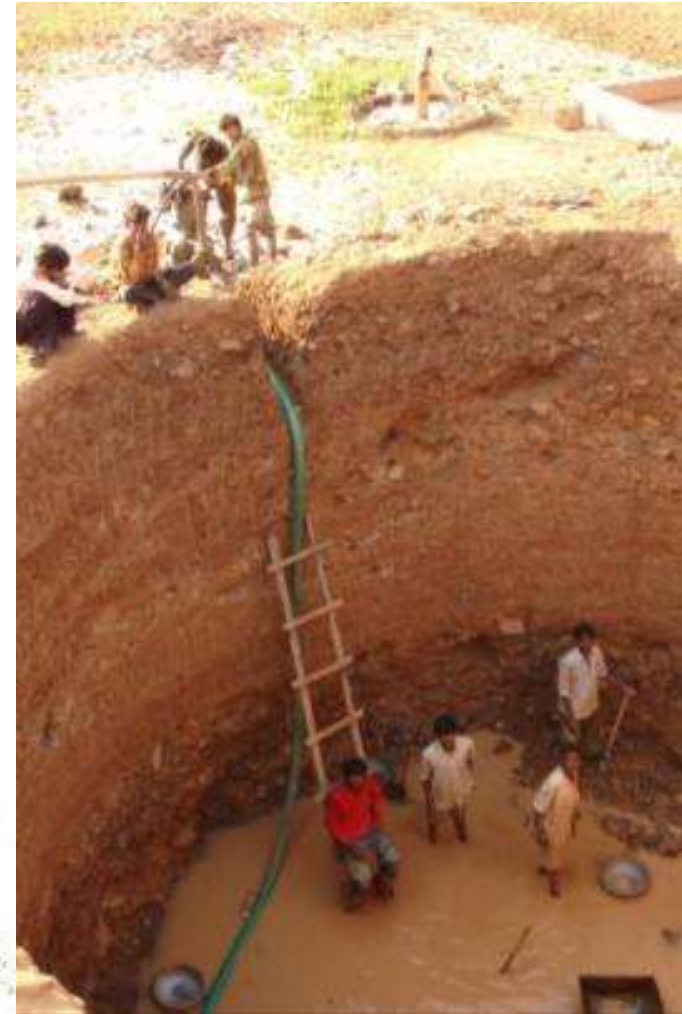
Groundwater resources



GROUNDWATER GOVERNANCE...

SCIENCE, PARTICIPATION AND REGULATION

- Transparency, participation, information, custom & rule of law is a process
- The art of administrative action and decision making
- Balance between protection (aquifers) & moderation of use – to forge the right balance between human and environmental needs



Protocols	Mountains	Alluvial	Sedimentary	Volcanic	Crystalline
Groundwater recharge through watershed management approaches	✓			✓	✓
Protection of recharge areas (aquifers) – ecosystem service			✓		
Efficient well use (wells) including optimising energy input					✓
Pump capacity regulation (wells)	✓				✓
Regulating distances between sources	✓				✓
Regulating depths of sources				✓	✓
Regulation of agricultural water use – cropping, farm management and technology		✓		✓	✓
Aquifer based groundwater budgeting			✓	✓	✓

Protocols of groundwater management are often mechanisms of adaptation...

